Message Text

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INFO OCT-01 EUR-12 ISO-00 SSO-00 CCO-00 NSCE-00 INRE-00

USIE-00 CIAE-00 DODE-00 PM-03 H-02 INR-07 L-02

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 SAM-01 AF-06

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TO SECSTATE WASHDC FLASH 9418

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INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY NICOSIA

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ASWAN FOR SECRETARY

FOR SISCO

E.O. 11652: GDS

TAGS: PFOR, UNSC, CY SUBJ: CYPRUS IN SC

REF: USUN 711

1. SC GROUP CONSULTATIONS LATE MAR 7 ENDED IN IMPASSE OVER WHETHER TO INCLUDE LANGUAGE IN RESOLUTION EXPLICITLY STATING THAT RENEWED NEGOTIATIONS WOULD TAKE PLACE UNDER CHAIRMANSHIP OF SECRETARY-GENERAL. PRIOR TO MEETING CYPRIOTS AND GREEKS INSISTED THEY WOULD NOT PARTICIPATE IN TALKS UNLESS RESOLUTION STATED SYG WAS TO PRESIDE OVER THEM. TURKS WERE CONFIDENTIAL

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EQUALLY ADAMANT THEY WOULD HAVE NO PART OF NEGOTIATIONS UNDER

SYG'S CHAIRMANSHIP SINCE TO DO SO WOULD DEROGATE FROM COMMUNAL NATURE OF TALKS.

- 2. AT CONSULTATIONS, SC PRESIDENT CIRCULATED DRAFT RESOLUTION AND PROPOSED CONSENSUS STATEMENT BY PRESIDENT, TEXT OF WHICH TRANSMITTED PARA 10. USSR PERMREP MALIK OPENED DISCUSSION BY ASKING WHY POINTS IN CONSENSUS STATEMENT WERE NOT CONTAINED IN DRAFT RESOLUTION. (HIS MANNER STRUCK US AS MAINLY DESIGNED TO SHOW USSR AS CYPRIOT CHAMPION. WE DOUBT HE WOULD HAVE INSISTED ON INCORPORATING CONTROVERSIAL POINTS ON CONSENSUS STATEMENT IN RESOLUTION.) FRENCH CHARGE THEN MADE FORMAL PROPOSAL TO INCLUDE IN PARA 6 OF DRAFT RESOLUTION A PHRASE STATING NEGOTIATIONS WOULD BE UNDER SYG'S CHAIRMANSHIP. SOVIETS AND FRENCH THEN TOGETHER PUT FORWARD FOLLOWING WORDING TO FOLLOW "NEGOTIATIONS, CARRIED OUT IN A SPIRIT OF UNDERSTANDING..." IN PARA 6: "NEGOTIATIONS, CARRIED OUT UNDER HIS CHAIRMANSHIP, IN A SPIRIT OF UNDERSTANDING..."
- 3. IRAQ ARGUED THAT IT WAS POINTLESS TO ADD A PHRASE THAT WOULD PREVENT ONE OF THE PARTIES FROM PARTICIPATING IN TALKS WHEN RESUMING THEM WAS OBJECTIVE OF THE COUNCIL. AMB SCHAUFELE AGREED THAT NOTHING SHOULD BE ADDED THAT WOULD IMPEDE RATHER THAN FACILITATE NEGOTIATIONS. HE NOTED THAT RESOLUTION AND STATEMENT FROM THE CHAIR MUST BE BALANCED. AT THIS POINT, SWEDISH AMBASSADOR PROPOSED THAT RESOLUTION REQUEST SYG "TO CONVENE THE PARTIES," BUT THAT CONSENSUS STATEMENT SHOULD DEAL (AMBIGUOUSLY) WITH QUESTION OF CHAIRMANSHIP. IT WAS THEN DECIDED THAT SWEDISH FORMULA WOULD BE INCORPORATED IN DRAFT RESOLUTION, AND THAT SC MEMBERS WOULD REQUEST INSTRUCTIONS BOTH ON RESOLUTION AS A WHOLE AND ON SOVIET/FRENCH FORMULATION. CONSULTATIONS WERE SCHEDULED FOR 11:30 AM MAR 8, WITH MEETING IN AFTERNOON IF AGREEMENT ON RESOLUTION AND STATEMENT CAN BE REACHED.
- 4. AFTER SC CONSULTATIONS SCHAUFELE SUGGESTED TO TURKISH PERMREP OLCAY THAT "CONVENE" FORMULA CAN BE INTERPRETED IN VARIOUS WAYS AND THEREFORE MIGHT NOT BE OBJECTIONABLE TO TURKS. OLCAY IMPLIED AGREEMENT.

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- 5. HOWEVER OLCAY CONCERNED ABOUT STATEMENT FROM CHAIR IF IT REFERS TO "CHAIRMANSHIP OF SYG" AND NEW YORK AS VENUE FOR RESUMED NEGOTIATIONS. SAID HE HAD BEEN GIVEN CONSIDERABLE LEEWAY AS RESULT HIS TELEPHONE CONVERSATION WITH ESENBEL BUT IT COULD NOT BE STRETCHED TOO FAR.
- 6. SCHAUFELE SAID MITIGATING FACTOR MIGHT BE FORMULA IN WHICH SC PRESIDENT EXPRESSED HIS "UNDERSTANDING OF VIEWS OF

MEMBERS" ON THESE TWO ISSUES, WHICH, OF COURSE, WOULD NOT APPLY TO PARTIES.

7. OLCAY FORCEFULLY STATED HE WOULD HAVE TO SAY "BLUNTLY" THAT THIS NOT HIS UNDERSTANDING AND IF THIS OCCURRED RESUMPTION OF TALKS WOULD BE ENDANGERED.

8. OLCAY WENT OFF TO SPEAK TO SC PRESIDENT FACIO WHO LATER TOLD SCHAUFELE, RESIGNEDLY, THAT IT LOOKED AS IF HIS STATEMENT WOULD ALSO HAVE TO BE CLEARED WITH THE PARTIES.

9. IN MEANTIME GREEKS AND GREEK CYPRIOTS GIVE APPEARANCE OF HARDENING THEIR POSITION, INSISTING ON NEED FOR SC GROUP, CHAIRMANSHIP OF SYG AND NEW YORK AS VENUE.

10. TEXTS FOLLOW OF REVISED DRAFT RESOLUTION AND PROPOSED CONSENSUS STATEMENT BY SC PRESIDENT: (CHANGES FROM RES TRANSMITTED REFTEL ARE IN PARAGRAPHS ONE, TWO, FOUR AND SIX).

OUOTE THE SECURITY COUNCIL.

HAVING CONSIDERED THE SITUATION IN CYPRUS IN RESPONSE TO THE COMPLAINT SUBMITTED BY THE GOVERNMENT OF THE REPUBLIC OF CYPRUS,

HAVING HEARD THE REPORT OF THE SECRETARY-GENERAL AND THE STATEMENTS MADE BY THE PARTIES CONCERNED,
DEEPLY CONCERNED AT THE CONTINUATION OF THE CRISIS IN CYPRUS

RECALLING ITS PREVIOUS RESOLUTIONS, IN PARTICULAR RESOLUTION 365 (1974) OF 13 DECEMBER 1974, BY WHICH IT ENDORSED GENERAL ASSEMBLY RESOLUTION 3212 (XXIX) ADOPTED UNANIMOUSLY ON 1 NOVEMBER 1974, NOTING THE ABSENCE OF PROGRESS TOWARDS THE IMPLEMENTATION OF ITS RESOLUTIONS, CONFIDENTIAL

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1. CALLS ONCE MORE ON ALL STATES TO RESPECT THE SOVEREIGNTY, INDEPENDENCE, TERRITORIAL INTEGRITY AND NON-ALIGNMENT OF THE REPUBLIC OF CYPURS AND URGENTLY REQUESTS THEM, AS WELL AS THE PARTIES CONCERNED, TO REFRAIN FROM ANY ACTION WHICH MIGHT PREJUDICE THAT SOVEREIGNTY, INDEPENDENCE, TERRITORIAL INTEGRITY AND NON-ALIGNMENT, AS WELL AS FROM ANY ATTEMPT AT OR ACTION LIKELY TO LEAD TO PARTITION OF THE ISLAND OR TO ITS UNIFICATION WITH ANY OTHER COUNTRY:

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NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 SAM-01 AF-06

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TO SECSTATE WASHDC FLASH 9419
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INFO AMEMBASSY ANKARA
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ASWAN FOR SECRETARY

FOR SISCO

2. REGRETS THE UNILATERAL DECISION OF 13 FEBRUARY 1975
DECLARING THAT A PART OF THE REPUBLIC OF CYPRUS WOULD BECOME
"A FEDERATED TURKISH STATE" AS, INTER ALIA, TENDING TO
COMPROMISE THE CONTINUATION OF NEGOTIATIONS BETWEEN THE
REPRESENTATIVES OF THE TWO COMMUNITIES ON AN EQUAL FOOTING,
THE OBJECTIVE OF WHICH MUST CONTINUE TO BE TO REACH FREELY
A SOLUTION PROVIDING FOR A POLITICAL SETTLEMENT AND THE
ESTABLISHMENT OF A MUTUALLY ACCEPTABLE CONSTITUTIONAL
ARRANGEMENT, AND EXPRESSES ITS CONCERN OVER ALL UNILATERAL
ACTIONS BY THE PARTIES WHICH HAVE COMPROMISED OR MAY COMPROMISE THE IMPLEMENTATION OF THE RELEVANT UNITED NATIONS
RESOLUTIONS;
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- 3. AFFIRMS THAT THE DECISION REFERRED TO IN PARAGRAPH 2 ABOVE DOES NOT PREJUDGE THE FINAL POLITICAL SETTLEMENT OF THE PROBLEM OF CYPRUS AND TAKES NOTE OF THE DECLARATION THAT THIS WAS NOT ITS INTENTION;
- 4. CALLS FOR THE URGENT AND EFFECTIVE IMPLEMENTATION
 OF ALL PARTS AND PROVISIONS OF GENERAL ASSEMBLY RESOLUTION
 3212 (XXIX), ENDORSED BY SECRETARY COUNCIL RESOLUTION
 365 (1974), INCLUDING THOSE WHICH CONCERN THE SPEEDY
 WITHDRAWAL OF ALL FOREIGN ARMED FORCES AND FOREIGN
 MILITARY PRESENCE AND PERSONNEL FROM THE REPUBLIC OF CYPRUS,
 THE CESSATION OF ALL FOREIGN INTERFRENCE IN ITS AFFAIRS,
 A MUTUALLY ACCEPTABLE POLITICAL SETTLEMENT BASED ON THE
 FUNDAMENTAL AND LEGITIMATE RIGHTS OF THE TWO COMMUNITIES
 AND THE EARLY RETURN OF ALL REFUGEES TO THEIR HOMES IN
 SAFETY;
- 5. CONSIDERS THAT NEW EFFORTS SHOULD BE UNDERTAKEN TO ASSIST THE RESUMPTION OF THE NEGOTIATIONS REFERRED TO IN PARAGRAPH 4 OF GENERAL ASSEMBLY RESOLUTION 3212 (XXIX) BETWEEN THE REPRESENTATIVES OF THE TWO COMMUNITIES:
- 6. REQUESTS THE SECRETARY-GENERAL ACCORDINGLY TO CONVENE THE PARTIES AND TO PLACE HIMSELF PERSONALLY AT THEIR DISPOSAL SO THAT THE RESUMPTION, THE INTENSIFICATION AND THE PROGRESS OF COMPREHENSIVE NEGOTIATIONS, CARRIED OUT IN A SPIRIT OF UNDERSTANDING AND OF MODERATION, MIGHT BE FACILITATED, AND TO UNDERTAKE A NEW MISSION OF GOOD OFFICES;
- 7. CALLS ON THE REPRESENTATIVES OF THE TWO COMMUNITIES TO CO-OPERATE CLOSELY WITH THE SECRETARY-GENERAL IN THE DISCHARGE OF THIS NEW MISSION OF GOOD OFFICES AND ASKS THEM TO ACCORD PERSONALLY A HIGH PRIORITY TO THEIR NEGOTIATIONS;
- 8. CALLS ON ALL THE PARTIES CONCERNED TO REFRAIN FROM ANY ACTION WHICH MIGHT JEOPARDIZE THE NEGOTIATIONS BETWEEN THE REPRESENTATIVES OF THE TWO COMMUNITIES AND TO TAKE STEPS WHICH WILL FACKLITATE THE CREATION OF THE CLIMATE NECESSARY FOR THE SUCCESS OF THOSE NEGOTIATIONS;

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- 9. REQUESTS THE SECRETARY-GENERAL TO KEEP THE SECURITY COUNCIL INFORMED OF THE PROGRESS MADE TOWARDS THE IMPLEMENTATION OF THIS RESOLUTION AND TO REPORT TO IT WHENEVER HE CONSIDERS IT APPROPRIATE AND, IN ANY CASE, BEFORE 15 JUNE 1975;
- 10. DECIDES TO REMAIN ACTIVELY SEISED OF THE MATTER.

DRAFT STATEMENT OF THE PRESIDENT

THE PRESIDENT MIGHT MAKE THE FOLLOWING STATEMENT:

"THE MEMBERS OF THE COUNCIL REQUEST THE SECRETARY-GENERAL TO REPORT TO IT WHENEVER HE CONSIDERS IT APPROPRIATE AND TAKING ACCOUNT OF THE VIEWS OF THE PARTIES CONCERNED ON ADDITIONAL NEW ELEMENTS WHICH HE BELIEVES MIGHT FACILITATE THE EARLY AND SUCCESSFUL CONCLUSION OF THE NEGOTIATIONS IN FULFILLMENT OF THE PROVISIONS OF THE RESOLUTION.

IT SEEMS ALSO TO ME THAT IT IS THE UNDERSTANDING OF THE MEMBERS OF THE SECURITY COUNCIL THAT THE NEGOTIATIONS REFERRED TO IN PARAGRAPH 6 OF RESOLUTION 36 SHOULD BE HELD UNDER THE CHAIRMANSHIP OF THE SECRETARY GENERAL AND THAT IT IS THEIR WISH THAT THE PARTIES WOULD AGREE TO THIS PROCEDURE.

I BELIEVE I ALSO SPEAK FOR THE COUNCIL IN NOTING THAT IT WOULD BE THE MOST PRACTICAL ARRANGEMENT IF THE TALKS WERE NORMALLY TO TAKE PLACE AT THE HEADQUARTERS OF THE UN.

AGREEMENT REACHED ON THESE POINTS WOULD PROVIDE THE NEW AND FRESH APPROACH TO THE NEGOTIATING PROCESS CALLED FOR BY THE SECRETARY GENERAL IN THE STATEMENT HE MADE IN THE SECURITY COUNCIL ON ... FEBRUARY. SCHAUFELE

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Message Attributes

Automatic Decaptioning: X Capture Date: 01 JAN 1994 Channel Indicators: n/a

Current Classification: UNCLASSIFIED

Concepts: POLICIES, COMMITTEE MEETINGS, UNSC RESOLUTIONS, PEACE TALKS, NEGOTIATIONS, MEETING REPORTS

Control Number: n/a Copy: SINGLE Draft Date: 08 MAR 1975 Decaption Date: 01 JAN 1960 Decaption Note: Disposition Action: RELEASED Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975 USUNN00735

Document Number: 1975USUNN00735 Document Source: CORE Document Unique ID: 00

Drafter: n/a Enclosure: n/a Executive Order: GS Errors: N/A

Film Number: D750082-0174 From: USUN NEW YORK Handling Restrictions: n/a

Image Path:

Legacy Key: link1975/newtext/t19750368/aaaacjst.tel Line Count: 304

Locator: TEXT ON-LINE, ON MICROFILM Office: ACTION IO Original Classification: CONFIDENTIAL Original Handling Restrictions: n/a
Original Previous Classification: n/a Original Previous Handling Restrictions: n/a

Page Count: 6

Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL Previous Handling Restrictions: n/a Reference: 75 USUN 711

Review Action: RELEASED, APPROVED Review Authority: GolinoFR

Review Comment: n/a Review Content Flags: Review Date: 07 MAY 2003

Review Event:

Review Exemptions: n/a
Review History: RELEASED <07 MAY 2003 by CunninFX>; APPROVED <08 MAY 2003 by GolinoFR>

Review Markings:

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JÚL 2006

Review Media Identifier: Review Referrals: n/a Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

Secure: OPEN Status: NATIVE

Subject: CYPRUS IN SC TAGS: PFOR, CY, UNSC To: STATE ASWAN

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006